# FINANCIAL REPORT WITH SUPPLEMENTARY INFORMATION

Year Ended December 31, 2004

09-1130

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LOCAL AUDIT & FINANCE DIV.

# Michigan Dept. of Treasury, Local Audit & Finance Division 496 (3-98). Formerly L-3147 AUDITING PROCEDURES REPORT

Issue under P.A. 2 of	1968, as ame	ended. Filing is ma							
Local Government		Пот	Local Government Charter Tow		Portsmouth		Coun	•	
City Towns	nip Li Villa	Opinion Date	Charter 10W			t Submitted		4.9	
Audit Date Opinion Date Date Accountant Report Submitted to State:  December 31, 2004 February 25, 2005 February 25, 2005									
We have audited the financial statements of this local unit of government and rendered an opinion on financial statements prepared in accordance with the Statements of the Governmental Accounting Standards Board (GASB) and the Uniform Reporting Format for Financial Statements for Counties and Local Units of Government in The Counties and Department of Treasury.									
We affirm that:							M	AR 1 4	
1. We have comp						nt in Michig	g <b>a</b> n as re	vised. 3	1,, 1
2. We are certifie	•	_	•		_		LOCAL A	UDIT & FIN	ANCE DIV.
We further affirm the report of comi				n disclose	d in the final	ncial stater	nents, in	cluding th	e notes, or in
You must check t	he applica	ble box for eac	h item below.						
☐ yes ☒ no	1. Certai	n component u	nits/funds/agenc	ies of the	local unit ar	e excluded	from the	financia	statements.
☐ yes ☒ no		are accumulat gs (P.A. 275 of	ed deficits in one f 1980).	or more	of this unit's	unreserve	d fund ba	alances/re	etained
☐ yes ☒ no		are instances ( as amended).	of non-compliand	ce with the	e Uniform Ac	counting a	nd Budg	eting Act	(P.A. 2 of
☐ yes ☒ no	no 4. The local unit has violated the conditions of either an order issued under the Municipal Finance Act or its requirements, or an order issued under the Emergency Municipal Loan Act.								
☐ yes ☒ no	yes 🗵 no 5. The local unit holds deposits/investments which do not comply with statutory requirements. (P.A. 20 of 1943, as amended [MCL 129.91], or P.A. 55 of 1982, as amended [MCL 38.1132]).								
☐ yes ☒ no	6. The lo unit.	cal unit has be	en delinquent dis	stributing t	ax revenues	that were	collected	d for anot	her taxing
yes 🗵 no 7. The local unit has violated the Constitutional requirement (Article 9, Section 24) to fund current year earned pension benefits (normal costs) in the current year. If the plan is more than 100% funded and the overfunding credits are more than the normal cost requirement, no contributions are due (paid during they year).									
☐ yes ☒ no	8. The lo	cal unit uses ci MCL 129.241).	redit cards and h	as not add	opted an app	olicable pol	licy as re	quired by	P.A. 266 of
☐ yes ☒ no	9. The lo	cal unit has no	t adopted an inve	estment p	olicy as requ	ired by P.A	A. 196 of	1997 (M	CL 129.95).
We have enclo	osed the	following:	·			Enclose		o Be warded	Not Required
The letter of com	nments and	i recommenda	tions.			×			
Reports on individual federal financial assistance programs (program audits).									
Single Audit Reports (ASLGU).									
Certified Public Accountant (Firm Name)									
Campbell, Kusterer & Co., P.C. Street Address City State Zip									
512 N. Lincoln		), P.O. Box 68	6		Bay City	,	MI	4870	07
Accountant Signatu	ıre								
Campbell, Kusterer & Co., P.C.									

# TABLE OF CONTENTS

	Page
Independent Auditors' Report	1
Management's Discussion and Analysis	2-4
Basic Financial Statements:	
Government-wide Financial Statements:	
Government-wide Statement of Net Assets	5
Government-wide Statement of Activities	6
Fund Financial Statements:	
Governmental Funds:	
Balance Sheet	7
Reconciliation of Balance Sheet of Governmental Funds to the Statement of Net Assets	8
Statement of Revenues, Expenditures, and Changes in Fund Balances	9
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	10
Business-Type Funds:	
Statement of Net Assets	11
Statement of Revenues, Expenses and Changes in Net Assets	12
Statement of Cash Flows	13
Notes to Financial Statements	14-22
Required Supplemental Information:	
Budgetary Comparison Schedule – General Fund	23
Other Supporting Information:	
General Fund Expenditures by Detailed Account	24-25
Combining Statement of Changes in Assets and Liabilities – All Agency Funds	26

# CAMPBELL, KUSTERER & CO., P.C.

#### CERTIFIED PUBLIC ACCOUNTANTS

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#### INDEPENDENT AUDITOR'S REPORT

February 25, 2005

To the Township Board Charter Township of Portsmouth Bay County, Michigan

We have audited the accompanying financial statements of the governmental activities, business-type activities and each major fund of Charter Township of Portsmouth, Bay County, Michigan as of and for the year ended December 31, 2004, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Charter Township of Portsmouth's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities and each major fund of the Charter Township of Portsmouth, Bay County, Michigan as of December 31, 2004, and the respective changes in financial position and cash flows, where applicable, of these activities and funds for the year ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 1, the Township has implemented a new financial reporting model, as required by the provisions of GASB Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*, as of January 1, 2004.

The Management's Discussion and Analysis and budgetary comparison information listed in the table of contents are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the Township's basic financial statements. The other supporting information described in the accompanying table of contents is presented for the purpose of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied by us in the audit of the basic financial statements and, in our opinion, it is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Campbell, Kusterer: Co., P.C..

CAMPBELL, KUSTERER & CO., P.C. Certified Public Accountants

# MANAGEMENT'S DISCUSSION AND ANALYSIS

For the year ended December 31, 2004

The Management's Discussion and Analysis report of the Charter Township of Portsmouth covers the Township's financial performance during the year ended December 31, 2004.

#### **FINANCIAL HIGHLIGHTS**

Our financial status remained stable over the last year. Net assets at December 31, 2004, totaled \$1,317,743.38 for governmental activities and \$3,476,840.18 for business-type activities.

Overall revenues were \$1,365,493.82 (\$751,582.21 from governmental activities and \$613,911.61 from business-type activities). Overall Township activities had a \$242,108.97 increase in net assets in 2004 and a loss of 7% (\$18,000.00) in State revenue sharing.

Taxable value increased by approximately \$251,000.00 or .03%.

We did not incur any new debt.

#### **OVERVIEW OF FINANCIAL STATEMENTS**

This annual report consists of three parts, management's discussion and analysis, the basic financial statements and required supplementary information. The basic financial statements include two different kinds of statements that present different views of the Township and the notes to the financial statements.

The first two statements are entity-wide financial statements and provide both long and short-term information about our overall financial status. These statements present governmental activities and business-type activities.

The remaining statements are fund financial statements, which focus on individual parts of the Township in more detail.

The notes to the financial statements explain some of the information in the statements and provide more detailed data.

Required supplementary information further explains and supports the financial statement information with budgetary comparisons.

#### **ENTITY-WIDE FINANCIAL STATEMENTS**

The entity-wide statements report information about the Township as a whole using accounting methods used by private companies. The statement of net assets includes all of the Township's assets and liabilities. The statement of activities records all of the current year revenues and expenses regardless of when received or paid.

The two entity-wide statements report net assets and how they have changed. Net assets are the difference between the entity's assets and liabilities and this is one method to measure the entity's financial health or position.

Over time increases/decreases in the entity's net assets are an indicator of whether financial position is improving or deteriorating.

To assess overall health of the entity you may also have to consider additional factors such as tax base changes, facility conditions and personnel changes.

All of the activities of the Township are reported as governmental activities and business-type activities. These include the General Fund, the Water Fund and the Sewer Fund.

# MANAGEMENT'S DISCUSSION AND ANALYSIS For the year ended December 31, 2004

#### **FUND FINANCIAL STATEMENTS**

The fund financial statements provide more detailed information about the Township's funds, focusing on significant (major) funds not the Township as a whole. Funds are used to account for specific activities or funding sources. Some funds are required by law or bond covenants. The Township Board also may create them. Funds are established to account for funding and spending of specific financial resources and to show proper expenditures of those resources.

The Township has the following types of funds:

Governmental Funds: Some of the Township's activities are included in the governmental fund category. These funds are presented on the modified accrual basis, which is designed to show short-term financial information. You will note that the differences between the Township's entity-wide statements and the fund statements are disclosed in reconciling statements to explain the differences between them. The Township's governmental funds include the General Fund.

Business-Type Funds: The Township has a Water Fund and a Sewer Fund which includes the activity of providing revenue to pay bond debt.

#### FINANCIAL ANALYSIS OF THE TOWNSHIP AS A WHOLE

We continue to pay required amounts on our sewer and water loans as special assessments and debt service are collected.

The sewer bond (\$7,250,000.00) has a principal balance of \$3,325,000.00 with payments scheduled through 2012. Special assessment and debt service revenue appear to be sufficient to cover these bond payments.

1977 Merritt/Portsmouth Water Bond Issue (Portsmouth share \$233,436.00): This issue has a principal balance of \$116,321.00 with payments scheduled through 2016. Debt service revenue appears to be sufficient to cover these payments.

1998 Merritt/Portsmouth Water Bond Issue (Portsmouth share \$1,316,000.00): This issue has a principal balance of \$1,001,904.20 with payments scheduled through 2018. Special assessment and debt service revenue appears to be sufficient to cover these payments.

Our cash position in both governmental and business-type activities remain strong.

#### FINANCIAL ANALYSIS OF THE TOWNSHIP'S FUNDS

The General Fund pays for most of the Township's governmental services. The most significant are Streets and Roads which incurred expenses of \$96,362.40 including debt service and Fire Protection with expenditures of \$91,927.39 including capital outlay. Contracted Trash Collection is a significant expenditure each year, \$148,095.48 in 2004. These funds are provided by a special assessment, updated yearly, on all residences.

#### CAPITAL ASSET AND LONG-TERM DEBT ACTIVITY

The Township's governmental activities invested \$18,636,33 in capital assets.

The Township's business-type activities invested \$0.00 in capital assets.

The Township's governmental activities paid \$59,682.84 of principal on the contract payable.

The Township's business-type activities paid \$73,338.38 of principal on the Water Bonds payable, and \$380,000.00 of principal on the Sewer Bonds payable.

# MANAGEMENT'S DISCUSSION AND ANALYSIS For the year ended December 31, 2004

# KNOWN FACTORS AFFECTING FUTURE OPERATIONS

The future of state revenue sharing is very clouded and it represents 35% of our income. We continue to grow at a .5% rate in taxable values with little demand for infrastructure, except good roads and water, where available.

## **CONTACTING THE TOWNSHIP'S MANAGEMENT**

This financial report is intended to provide our citizens, taxpayers, customers and investors with a general overview of the Township's finances and to demonstrate the Township's accountability for the revenue it receives. If you have any questions about this report or need additional information, we welcome you to contact the Township office at 989-892-7221.

# GOVERNMENT-WIDE STATEMENT OF NET ASSETS December 31, 2004

Special assessments receivable 195 187 80 166 490 99 36	100 00 001 386 03 361 678 79 301 395 30 - 43 946 00
Cash on hand 100 00 - Cash in bank 476 541 36 524 844 67 1 00 Taxes receivable 195 187 80 166 490 99 36	001 386 03 361 678 79 301 395 30 - 43 946 00
Cash in bank 476 541 36 524 844 67 1 00  Taxes receivable 195 187 80 166 490 99 36	001 386 03 361 678 79 301 395 30 - 43 946 00
Taxes receivable 195 187 80 166 490 99 36	001 386 03 361 678 79 301 395 30 - 43 946 00
Special assessments receivable 195 187 80 166 490 99 36	361 678 79 301 395 30 - 43 946 00
Special assessments receivable	301 395 30 - 43 946 00
1 301 393 30 1 30	- 43 946 00
Internal balances 70 040 85 (70 040 85)	-
DUE TOTA STATE Of Michigan 40.040.00	-
Total Current Assets	<u>08 506 12</u>
NONCURRENT ASSETS:	
Capital Assets 1 291 011 33 10 042 038 00 11 33	22 040 00
less: Accumulated Depresiation (200 777 70)	33 049 33
(2 700 200 00) (2 04	<u>46 015 70)</u>
Total Noncurrent Assets 908 233 63 7 578 800 00 8 48	87 033 63
TOTAL ASSETS <u>1 694 049 64</u> <u>9 501 490 11</u> <u>11 19</u>	<u>95 539 75</u>
LIABILITIES AND NET ASSETS:	
LIABILITIES:	
CURRENT LIABILITIES:	
Aggregate and the	
A convert description of	5 580 05
Deferred revenue	1 294 78
Deferred revenue 369 431 43 1 581 424 73 1 950	<u>50 856 16</u>
Total Current Liabilities <u>376 306 26</u> <u>1 581 424 73</u> <u>1 957</u>	57 730 99
NONCURRENT LIABILITIES:	
Contracts navable	
- <u>4 443 225 20</u> <u>4 443 225 20</u>	<u>43 225 20</u>
Total Noncurrent Liabilities 4 443 225 20 4 443	<del>13 225 20</del>
Total Liabilities 376 306 26 6 024 649 93 6 400	00 956 19
NET ASSETS:	
Invested in Capital Assets,	
Net of Pelated Daht	
Restricted for debt service 4 043	3 808 43
11mm = 4 t 2 t 1	1 265 38
Unrestricted 409 509 75 - 409	9 509 75
Total Net Assets 1 317 743 38 3 476 840 18 4 794	4 583 56
TOTAL LIABILITIES AND NET ASSETS <u>1 694 049 64</u> 9 501 490 11 11 195	<u>5 539 75</u>

# GOVERNMENT-WIDE STATEMENT OF ACTIVITIES Year ended December 31, 2004

		Program Revenue	GovernmentalActivities
FUNCTIONS/PROGRAMS Governmental Activities:	Expenses	Charges for Services	Net (Expense) Revenue and Changes in Net Assets
Legislative	9 600 00		(0.000.00)
General government	198 602 17	- 56 141 84	(9 600 00)
Public safety	211 604 72	47 318 54	(142 460 33)
Public works	187 218 79	195 445 20	(164 286 18) 8 226 41
Recreation and culture	979 99	-	(979 99)
Other	59 147 08		(59 147 08)
Total Governmental Activities	667 152 75	298 905 58	(368 247 17)
Business Type Activities: Water and sewer	371 802 64	272 474 92	
Total Business Type Activities	371 802 64	272 474 92	-
Total Government	1 038 955 39	<u>571 380 50</u>	(368 247 17)
General Revenues:  Property taxes			
State revenue sharing			161 926 63
Interest			261 978 88
Miscellaneous			5 203 61
			<u>12 767 51</u>
Total General Revenues			441 876 63
Change in net assets			73 629 46
Net assets, beginning of year			1 244 113 92
Net Assets, End of Year			1 317 743 38

Total
Net (Expense)
Revenue and
Changes in Net
Assets
(9 600 00)
(142 460 33)
(164 286 18)
8 226 41
(979 99)
(59 147 08)
100 147 007
(368 247 17)
1900 2 77 177
(99 327 72)
100 021 121
(99 327 72)
(467 574 89)
161 926 63
261 978 88
92 132 31
267 275 50
783 313 32
315 738 43
4 478 845 13

# BALANCE SHEET – GOVERNMENTAL FUNDS December 31, 2004

<u>Assets</u>	<u>General</u>
Cash on hand	
Cash in bank	100 00
Taxes receivable	476 541 36
Internal balances	195 187 80
Due from State of Michigan	70 040 85
and water of tenoringally	43 946 00
Total Assets	
	785 816 01
Liabilities and Fund Equity	
Liabilities:	
Accounts payable	
Accrued payroll taxes	5 580 05
Deferred revenue	1 294 78
Total liabilities	<u>369 431 43</u>
	<u>376 306 26</u>
Fund equity:	
Fund balances:	
Unreserved:	
Undesignated	
Total fund equity	409 509 75
<b>1</b>	409 509 75
Total Liabilities and Fund Equity	705.040.04
• •	

# RECONCILIATION OF BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS December 31, 2004

# TOTAL FUND BALANCES – GOVERNMENTAL FUNDS Amounts reported for governmental activities in the statement of net assets are different because – Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds balance sheet: Capital assets at cost Accumulated depreciation 1 291 011 33 (382 777 70) Long-term debt liabilities are not due and payable in the current period and therefore are not reported in the government funds: Contract payable

1 317 743 38

TOTAL NET ASSETS - GOVERNMENTAL ACTIVITIES

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -**GOVERNMENTAL FUNDS** Year ended December 31, 2004

Revenues:	General
Property taxes	404 000 00
Licenses and permits	161 926 63
Federal grant	56 141 84
State revenue sharing	10 800 00
Charges for services	261 978 88
Interest	36 518 54
Special assessments	5 203 61
Miscellaneous	195 445 20 12 767 51
Total Revenues	740 782 21
Expenditures:	
Legislative:	
Township Board	
General government:	9 600 00
Supervisor	
Elections	15 920 14
Assessor	6 096 78
Clerk	18 925 44
Board of Review	16 131 35
Treasurer	783 75
Building and grounds	15 900 00
Unallocated	31 287 03
Public safety:	80 999 67
Law enforcement	<b></b>
Fire protection	62 355 42
Inspection	73 291 06
Planning and zoning	35 161 50
Public works:	13 453 75
Highways and streets	
Drains	36 679 56
Sanitation	2 443 75
Other:	148 095 48
Retirement plan	
Insurance	24 373 27
Capital outlay	34 773 81
Debt service	18 636 33
	59 682 84
otal expenditures	704 590 93
excess of revenues over expenditures	36 191 28
und balance, January 1	<u>373 318 47</u>
und Balance, December 31	409 509 75

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year ended December 31, 2004

# NET CHANGES IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS

36 191 28

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures; in the Statement of Activities, these costs are allocated over their estimated useful lives as depreciation

Depreciation Expense Capital Outlay

(40 880 99)

18 636 33

Repayment of debt principal is an expenditure in the governmental funds, the repayment does not have an effect in the statement of activities but does reduce the debt balance in the statement of net assets.

Principal payments on long-term debt

59 682 84

CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES

73 629 46

# STATEMENT OF NET ASSETS – BUSINESS TYPE FUNDS December 31, 2004

ASSETS:	Water	Sewer	Total
CURRENT ASSETS:			
Cash in bank	254 440 07		
Taxes receivable	354 146 07	170 698 60	524 844 67
Special assessments receivable	46 860 77	119 630 22	166 490 99
Internal balances	649 832 74	651 562 56	1 301 395 30
		(70 040 85)	<u>(70 040 85)</u>
Total Current Assets	1 050 839 58	<u>871 850 53</u>	1 922 690 11
NONCURRENT ASSETS:			
Capital Assets	0.000 505 60		
Less: Accumulated Depreciation	2 362 505 00	7 679 533 00	10 042 038 00
2000. Acountrialed Depreciation	(468 462 00)	(1 994 776 00)	(2 463 238 00)
Total Noncurrent Assets	1 894 043 00	<u>5 684 757 00</u>	7 578 800 00
TOTAL ASSETS	2 944 882 58	6 556 607 53	
LIABILITIES AND NET ASSETS:			9 501 490 11
LIABILITIES:			
CURRENT LIABILITIES:			
Deferred revenue	<u>738 553 51</u>	842 871 22	1 581 424 73
Total Current Liabilities	<u>738 553 51</u>	842 871 22	<del></del>
NONGLIDER		042 011 22	<u>1 581 424 73</u>
NONCURRENT LIABILITIES:			
Contracts payable	1 118 225 20	3 325 000 00	4 443 225 20
Total Noncurrent Liabilities	1 118 225 20		
	1 110 223 20	3 325 000 00	4 443 225 20
Total Liabilities	<u>1 856 778 71</u>	4 167 871 22	6 024 649 93
NET ASSETS:			<u> </u>
Invested in Capital Assets,			
Net of Related Debt	<b></b>		
Restricted for debt service	775 817 80	2 359 757 00	3 135 574 80
Leaguered for debt SetAICE	<u>312 286 07</u>	<u>28 979 31</u>	341 265 38
Total Net Assets	4 000 400 07		
	<u> </u>	<u>2 388 736 31</u>	<u>3 476 840 18</u>
TOTAL LIABILITIES AND NET ASSETS	2 944 882 58	6 EE0 007 50	<del></del>
	2 017 002 30	<u>6 556 607 53</u>	9 501 490 11

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS – BUSINESS TYPE FUNDS Year ended December 31, 2004

OPERATING REVENUES:	Water	Sewer	Total
Charges for Services:			
Special assessments	<u>75 965 30</u>	196 509 62	272 474 92
Total Operating Revenues	75 965 30	196 509 62	272 474 92
OPERATING EXPENSES:			
Depreciation	<u>56 773 00</u>	192 043 00	248 816 00
Total Operating Expenses	56 773 00	192 043 00	248 816 00
Operating Income	19 192 30	4 466 62	23 658 92
NONOPERATING REVENUES (EXPENSES	S):		23 030 92
Transfers from Bay Co. Water and Sewe Interest income	r 31 457 99	223 050 00	254 507 99
Interest expense	49 892 99 (48 886 64)	37 035 71 (74 100 00)	86 928 70
Total Nonoperating Revenues (Expenses)	32 464 34	185 985 71	(122 986 64) 218 450 05
Change in net assets	51 656 64	190 452 33	242 108 97
Net assets, beginning of year	1 036 447 23	2 198 283 98	3 234 731 21
Net Assets, End of Year	1 088 103 87	2 388 736 31	3 476 840 18

# <u>STATEMENT OF CASH FLOWS – BUSINESS TYPE FUNDS</u> Year ended December 31, 2004

	Water	Sewer	Total
CASH FLOWS FROM OPERATING ACTIV	VITIES:		
Cash received from customers	<u>75 965 30</u>	196 509 62	272 474 92
Net cash provided (used) by operating activities	<u>75 965 30</u>	196 509 62	272 474 92
CASH FLOWS FROM NON-CAPITAL FINAL ACTIVITIES:	ANCING		
Net increase (decrease) in cash fro CTC Fund recognized in defen	om rred		
revenue	<u>12 543 00</u>	<u>13 638 44</u>	<u>26 181 44</u>
Net cash provided (used) for non-capital financing activities	12 543 00	13 638 44	<u>26 181 44</u>
CASH FLOWS FROM CAPITAL AND REL FINANCING ACTIVITIES:	ATED		
Transfers from Bay Co. W & S Principal on contracts payable	31 614 89 (73 338 38)	223 050 00	254 664 89
Interest on contracts payable	(49 043 54)	(380 000 00) (74 100 00)	(453 338 38) (123 143 54)
Net cash provided (used) by capital and related financing activities	(90 767 03)	(231 050 00)	(321 817 03)
CASH FLOWS FROM INVESTING ACTIVI	TIES:		
Interest on investments	49 892 99	37 035 71	86 928 70
Net increase (decrease) in cash	47 634 26	16 133 77	63 768 03
Cash beginning of year	306 511 81	154 564 83	461 076 64
Cash End of Year	<u>354 146 07</u>	170 698 60	524 844 67
RECONCILIATION OF INCOME (LOSS) FR OPERATIONS TO NET CASH PROVID OPERATING ACTIVITIES:	ROM DED BY		
Income (loss) from operations Adjustments to reconcile income (lo from operations to net cash pro (used) by operating activities:	19 192 30 oss) vided	4 466 62	23 658 92
Depreciation	56 773 00	192 043 00	248 816 00
Net Cash Provided (Used) in Operating Activities	<u>75 965 30</u>	196 509 62	<u>272 474 92</u>

# NOTES TO FINANCIAL STATEMENTS December 31, 2004

# Note 1 - Summary of Significant Accounting Policies

The accounting policies of the Charter Township of Portsmouth, Bay County, Michigan, conform to generally accepted accounting principles as applicable to governmental units.

#### Reporting Entity

The financial statements of the Township contain all the Township funds that are controlled by or dependent on the Township's executive or legislative branches.

The reporting entity is the Charter Township of Portsmouth. The Township is governed by an elected Township Board. As required by generally accepted accounting principles, these financial statements present the Township as the primary government.

# Government-Wide and Fund Financial Statements

The government-wide financial statements, (the Statement of Net Assets and the Statement of Activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes, intergovernmental payments and other items not properly included among program revenues are reported as general revenue.

Major individual governmental funds are reported as separate columns in the fund financial statements.

# Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. When an expense is incurred for purposes for which both restricted and unrestricted net assets are available, restricted resources are applied first.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

# NOTES TO FINANCIAL STATEMENTS December 31, 2004

# Note 1 - Summary of Significant Accounting Policies (continued)

#### **Governmental Funds**

#### **General Fund**

This fund is used to account for all financial transactions except those required to be accounted for in another fund. The fund includes the general operating expenditures of the local unit. Revenues are derived primarily from property taxes, state and federal distributions, grants, and other intergovernmental revenues.

#### Fiduciary Funds

These funds are used to account for assets held as an agent for others.

#### **Proprietary Funds**

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water and Sewer enterprise funds are charges to customers for services. The enterprise funds also recognize as operating revenues the tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for the enterprise funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

## Assets, Liabilities and Net Assets or Equity

Bank deposits and investments – cash and cash equivalent investments include cash on hand, demand deposits, certificates of deposit and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value.

#### Receivables

Receivables have been recognized for all significant amounts due to the Township. Allowances for uncollectible accounts have not been provided for in that collection is not considered doubtful and any uncollected amount would be immaterial.

#### **Inventories**

Inventories of supplies are considered to be immaterial and are not recorded.

#### **Property Taxes**

Property taxes are accrued in the year in which they are levied. The tax levy is recorded as deferred revenue until the subsequent year when it becomes available for use.

Properties are assessed as of December 31 and the related property taxes become a lien on December 1 of the following year. These taxes are due on February 14 with the final collection date of February 28 before they are added to the county tax rolls. The 2003 tax roll millage rate was 2.2344 mills, and the taxable value was \$72,634,061.00.

# NOTES TO FINANCIAL STATEMENTS December 31, 2004

# Note 1 - Summary of Significant Accounting Policies (continued)

#### **Encumbrances**

Encumbrances involving the current recognition of purchase orders, contracts and other commitments for future expenditures are not recorded.

#### **Capital Assets**

Capital assets are defined by the Township as assets with an initial cost of more than \$5,000.00 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost. Donated assets are reported at estimated fair market value at the date of donation. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the following estimated useful lives:

Buildings, additions and improvements Vehicles and equipment

30-60 years 3-35 years

# Compensated Absences (Vacation and Sick Leave)

Employees are not allowed to accumulate vacation and sick pay and therefore no accumulated amount is recorded in the financial statements.

## Post-employment Benefits

The Township provides no post-employment benefits to past employees.

#### **Fund Equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### **Accounting Change**

Effective January 1, 2004, the Township implemented the provisions of Governmental Accounting Standards Board Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments* (GASB No. 34). Changes to the Township's financial statements as a result of GASB No. 34 are as follows:

A Management's Discussion and Analysis (MD&A) section providing analysis of the Township's overall financial position and results of operations has been included.

Government-wide financial statements (Statement of Net Assets and Statement of Activities) prepared using the full accrual accounting for all the Township's activities have been provided.

Capital assets in the governmental activities column of the Statement of Net Assets include net assets totaling \$908,233.63.

Creation of Water and Sewer Funds which include the activities that were previously recorded in the Special Revenue Funds.

# NOTES TO FINANCIAL STATEMENTS December 31, 2004

# Note 2 - Budgets and Budgetary Accounting

The following procedures are followed in establishing the budgetary data reflected in these general purpose financial statements:

- Prior to the beginning of the fiscal year, the proposed budget for each budgetary fund is submitted to the Township Board for consideration.
- 2. The proposed budgets include expenditures as well as the methods of financing them.
- 3. Public hearings are held to obtain taxpayer comments.
- The budgets are adopted at the activity level by a majority vote of the Township Board.
- 5. The budgets are adopted on the modified accrual basis of accounting.
- 6. The originally adopted budgets can be amended during the year only by a majority vote of the Township Board.
- 7. The adopted budgets are used as a management control device during the year for all budgetary funds.
- 8. Budget appropriations lapse at the end of each fiscal year.
- The budgeted amounts shown in these general purpose financial statements are the originally adopted budgets with all amendments that were approved by the Township Board during the fiscal year.

# Note 3 - Deposits and Investments

Michigan Compiled Laws, Section 129.91, authorizes the Township to deposit and invest in the accounts of federally insured banks, credit unions, and savings and loan associations; bonds, securities and other direct obligations of the United States, or any agency or instrumentality of the United States; United States government or federal agency obligation repurchase agreements; banker's acceptance of United States banks; commercial paper rated within the two highest classifications, which mature not more than 270 days after the date purchase; obligations of the State of Michigan or its political subdivisions which are rated as investment grade; and mutual funds composed of investment vehicles which are legal for direct investment by local units of government in Michigan. Financial institutions eligible for deposit of public funds must maintain an office in Michigan.

The Township Board has designated one bank for the deposit of Township funds. The investment policy adopted by the board in accordance with Public Act 196 of 1997 has authorized investment in all investments authorized by state law as listed above.

The Township's deposits and investments are in accordance with statutory authority.

The Governmental Accounting Standards Board Statement No. 3, risk disclosures for the cash deposits are as follows:

Carrying
<u>Amounts</u>

1 400 393 88

**Total Deposits** 

# NOTES TO FINANCIAL STATEMENTS December 31, 2004

# Note 3 - Deposits and Investments (continued)

Amounts in the bank balances are without considering deposits in transit or uncleared checks.

	Bank <u>Balances</u>
Insured (FDIC) Uninsured and Uncollateralized	100 000 00 1 326 918 68
Total Deposits	<u>1 426 918 68</u>

The Charter Township of Portsmouth did not have any investments as of December 31, 2004.

# Note 4 - Capital Assets

Capital asset activity of the Township's Governmental and Business-Type activities for the current year was as follows:

	Balance 1/1/04	Additions	Deletions	Balance 12/31/04
<b>Governmental Activities:</b>				
Land	212 975 00			
Buildings	299 300 00	-	-	212 975 00
Equipment	760 100 00	<u> 18 636 33</u>	-	299 300 00
		10 000 33		<u>778 736 33</u>
Total	1 272 375 00	18 636 33	-	1 291 011 33
Accumulated Department				1 291 011 33
Accumulated Depreciation	(341 896 71)	(40 880 99)	-	(382 777 70)
Net Governmental				
Capital Assets	930 478 29	(22 244 66)		
Business T		<u> </u>		<u>908 233 63</u>
Business-Type Activities:				
Water System Sewer System	2 362 505 00	-	-	2 362 505 00
Sewer System	<u>7 679 533 00</u>	-	-	7 679 533 00
Total	40.040.000.00			<u> </u>
, otal	<u>10 042 038 00</u>		-	10 042 038 00
<b>Accumulated Depreciation</b>	(2 214 422 00)	(040,040,00)		
	<u>(2 214 422 00)</u>	(248 816 00)		(2 463 238 00)
Net Business-Type				
Capital Assets	7 827 616 00	(248 816 00)		
				<u>7 578 800 00</u>

# NOTES TO FINANCIAL STATEMENTS December 31, 2004

# Note 5 - Interfund Receivables and Payables

The amounts of interfund receivables and payables are as follows:

<u>Fund</u>	Interfund Receivable	<u>Fund</u>	Interfund Payable
General General General Sewer Water	7 01 70 040 85 359 427 08 191 308 66 88 720 77	Agency Sewer Current Tax Collection	7 01 70 040 85 639 456 51
Total	709 504 37	Total	709 504 37

# Note 6 - Changes in Long-Term Debt

A summary of changes in long-term debt follows:

	Balance 1/1/04	Additions	Deductions	Balance 12/31/04
Contracts payable –1977 County Water Contract payable – 1998	124 261 00	-	7 940 00	116 321 00
County Water Contract payable – 1990	1 067 302 58 Bay	-	65 398 38	1 001 904 20
County Sewage – Series I Contract payable – 1990 County Sewage –	3 120 000 00 Bay	-	315 000 00	2 805 000 00
Series II Contract payable – Road	585 000 00	-	65 000 00	520 000 00
Commission	<u>59 682 84</u>		59 682 84	
Total	4 956 246 42	-	513 021 22	4 443 225 20
O = = 1 = = 1 = = 1 = 1				

# Note 7 - Contract Payable - 1977 Bay County Water Supply System (Merritt - Portsmouth)

On May 19, 1977, pursuant to an agreement with the Townships of Portsmouth and Merritt, Bay County, issued \$588,000.00 of its bonds to finance the cost of acquisition of water facilities in the Townships. The Township of Portsmouth is responsible for \$233,436.00, 39.7% of the project, and the Township of Merritt is responsible for \$354,564.00, 60.3% of the project. Under this agreement, the Township becomes liable for its share of the bond issue and interest thereon in the event that revenues derived from charges to the system users are insufficient to pay therefore. As of December 31, 2004, the bonds outstanding amounted to \$293,000.00 plus interest. Portsmouth Township's portion of the bonds outstanding is \$116,321.00 and they are backed by the full faith and credit of the Township.

In addition, the terms of the agreement provide for the Township to be liable for any deficiencies in user charges necessary to cover operation and maintenance of the system, as well as any repairs and replacements or extensions and improvements that are made for the benefit of the Township.

# NOTES TO FINANCIAL STATEMENTS December 31, 2004

# Note 7 - Contract Payable - 1977 Bay County Water Supply System (Merritt - Portsmouth) (continued)

The agreement also provides that the County will own the system, and that the system will be operated by the Board of County Road Commissioners as the County's agent until the lessor of forty years or the retirement of all the bonds and related interest. Upon the occurrence of one of these events, the agreement is terminated and title to the system is transferred to the Townships of Portsmouth and Merritt based on their pro rata portion. The following is the detail of bonds outstanding at December 31, 2004. In addition, the Township is obligated to pay is pro rata share of the interest.

Bond Numbers	Due Date	Total Principal	Portsmouth Township Portion
296-315 316-337 338-359 360-383 384-409 410-435 436-461 462-487 488-513 514-538 539-563	4/1/05 4/1/06 4/1/07 4/1/08 4/1/09 4/1/10 4/1/11 4/1/12 4/1/13 4/1/14 4/1/16	20,000 22,000 22,000 24,000 26,000 26,000 26,000 26,000 25,000 25,000	7,940 8,734 8,734 9,528 10,322 10,322 10,322 10,322 10,322 9,925 9,925
Total Outstanding	7/1/10	<u>25,000</u> <u>293,000</u>	9,925 116,321

# Note 8 - Contract Payable - 1998 Bay County Water Supply System (Merritt-Portsmouth Extension)

On May 1, 1998, the Township entered into an agreement with Bay County to acquire and construct water storage facilities in the Township. Pursuant to the agreement Bay County issued its bonds to finance the cost of the project. Under the agreement the Township pledges its full faith and credit for payment of the bond issue and, interest thereon in the event that revenues derived from charges to the systems users are insufficient to pay therefore. As of December 31, 2004, the Township of Portsmouth's portion of the bonds outstanding amounted to \$1,001,904.20 plus interest. The following is a detail of bonds outstanding at December 31, 2004. In addition the Township is obligated to pay interest on the bonds.

Due	Interest	Principal
Date	Rate	Amount
5/1/05 5/1/06 5/1/07 5/1/08 5/1/09 5/1/10 5/1/11 5/1/13 5/1/13	4.70 4.70 4.70 4.70 4.70 4.70 4.70 4.75 4.75	65,398.38 68,014.32 68,014.32 68,014.32 70,630.25 70,630.25 70,630.25 70,630.25 73,246.19 73,246.19

#### NOTES TO FINANCIAL STATEMENTS December 31, 2004

# Note 8 - Contract Payable - 1998 Bay County Water Supply System (Merritt-Portsmouth Extension) (continued)

Due	Interest	Principal
Date	Rate	Amount
5/1/15	4.75	75,862.12
5/1/16	4.75	75,862.12
5/1/17	4.75	75,862.12
5/1/18	4.75	75,863.12
Total Outstanding		1,001,904.20

# Note 9 - Contract Payable - 1990 Bay County Sewage Disposal System (Portsmouth Charter Township)

On November 1, 1990, the Township entered into an agreement with Bay County to acquire and construct sanitary sewage facilities in the Township. Pursuant to the agreement Bay County issued \$6,000,000.00 and \$1,250,000.00 of its bonds to finance the cost of the project. Under the agreement the Township pledged its full faith and credit for payment of the bond issues and interest thereon in the event that revenues derived from charges to the systems users are insufficient to pay therefore. As of December 31, 2004, the bonds outstanding amounted to \$3,325,000.00 plus interest. The following is the detail of the bonds outstanding at December 31, 2004. In addition the Township is obligated to pay interest on the

Due Date	Total <u>Principal</u>
10/1/05	390,000
10/1/06	395,000
10/1/07	405,000
10/1/08	410,000
10/1/09	415,000
10/1/10	425,000
10/1/11	435,000
10/1/12	450,000
Total Outstanding	3.325.000

3,323,000

# Note 10 - Deferred Compensation Plan

The Township does not have a deferred compensation plan.

#### Note 11 - Retirement Plan

The Township has a retirement plan whereby annuities are purchased on behalf of Township employees. All employees, with certain exceptions, are eligible for coverage. Payments to the plan are based on the annual earnings of participating employees. Under the plan, the Township pays three-fourths of the contributions and the participating employees pay the remaining one-fourth of contributions. Employees may contribute an additional 10% of their earnings on a voluntary basis. The Township's share of retirement contributions for the year ended December 31, 2004, was \$24,373.27.

# NOTES TO FINANCIAL STATEMENTS December 31, 2004

# Note 12 - Risk Management

The Township is exposed to various risks of loss related to property loss, torts, errors, omissions, and employee injuries (workers' compensation). The Township has purchased commercial insurance for property loss, torts and workers' compensation claims. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

# Note 13 - Building Permits

As of December 31, 2004, the Township had building permit revenues of \$35,161.50 and building permit expenses of \$35,161.50.

# BUDGETARY COMPARISON SCHEDULE – GENERAL FUND Year ended December 31, 2004

	Original Budget	Final Budget	Antural	Variance with Final Budget Over
Revenues:		Dauget	Actual	(Under)
Property taxes	163 000 00	163 000 00	161 926 63	/4 070 07
Licenses and permits	54 050 00	54 050 00	56 141 84	(1 073 37
Federal grant	-	-	10 800 00	2 091 84
State revenue sharing	280 000 00	280 000 00	261 978 88	10 800 00
Charges for services	32 000 00	32 000 00	36 518 54	(18 021 12
Interest	8 000 00	8 000 00	5 203 61	4 518 54
Special assessments	170 000 00	170 000 00	195 445 20	(2 796 39
Miscellaneous	42 000 00	42 000 00	193 443 20 12 767 51	25 445 20 (20 222 40
Total revenues			12 101 31	(29 232 49
rotal revenues	<u>749 050 00</u>	<u>749 050 00</u>	<u>740 782 21</u>	(8 267 79
Expenditures:				
Legislative:				
Township Board	9 800 00	9 800 00	9 600 00	(000.00)
General government:		0 000 00	9 000 00	(200 00
Supervisor	16 400 00	16 400 00	15 920 14	/470.00
Elections	6 000 00	8 000 00	6 096 78	(479 86
Assessor	20 000 00	20 000 00	18 925 44	(1 903 22)
Clerk	16 400 00	16 400 00	16 131 35	(1 074 56)
Board of Review	1 500 00	1 500 00	783 75	(268 65)
Treasurer	16 400 00	16 400 00	15 900 00	(716 25)
Building and grounds	24 000 00	38 000 00		(500 00)
Unallocated	83 000 00	83 000 00	31 287 03	(6 712 97)
Public safety:		00 000 00	80 999 67	(2 000 33)
Law enforcement	70 000 00	72 000 00	60 055 40	
Fire protection	89 000 00	89 000 00	62 355 42	(9 644 58)
Inspection	32 000 00	36 000 00	73 291 06	(15 708 94)
Planning and zoning	12 000 00	15 000 00	35 161 50 13 450 75	(838 50)
Public works:		13 000 00	13 453 75	(1 546 25)
Highways and streets	65 000 00	40 000 00	36 679 56	(0.000.4.0)
Drains	5 000 00	5 000 00	2 443 75	(3 320 44)
Sanitation	165 000 00	165 000 00	148 095 48	(2 556 25)
Other:		100 000 00	140 093 48	(16 904 52)
Retirement plan	25 000 00	25 000 00	24 272 27	(000
Insurance	35 000 00	35 000 00	24 373 27	(626 73)
Capital outlay	40 000 00	40 000 00	34 773 81 18 636 33	(226 19)
Debt service	60 000 00	60 000 00	<u>59 682 84</u>	(21 363 67)
Total expenditures	704 500 00	· · · · · · · · · · · · · · · · · · ·		(317 16)
	<u>791 500 00</u>	<u>791 500 00</u>	<u>704 590 93</u>	(86 909 07)
Excess (deficiency) of revenues				
over expenditures	(42 450 00)	(42 450 00)	36 191 28	70.044.00
und balance, January 1	300 000 00	300 000 00	373 318 47	78 641 28
Fund Balance, December 31		<del></del>		73 318 47
Salarioo, Dooeringer 31	<u>257 550 00</u>	<u>257 550 00</u>	<u>409 509 75</u>	151 959 75

# GENERAL FUND EXPENDITURES BY DETAILED ACCOUNT Year ended December 31, 2004

	Township Board:	
-	Salaries	<b>A 200</b>
	Supervisor:	9 600 00
	Salary	
	Supplies	15 900 00
		20 14
	Elections:	15 920 14
-	Wages	<del></del>
	Supplies	3 870 00
		<u>2 226 78</u>
_	Assessor	6 096 78
	A3562201	49.005.44
	Clerk:	18 925 44
	Salary	
	Supplies	15 900 00
	-4Ppii00	231 35
	Board of Review:	16 131 35
	Wages	
		783 75
	Treasurer:	
***	Salary	
	Wages	10 262 50
	Ruilding and grounds	<u>5 637 50</u>
_	Building and grounds: Utilities	15 900 00
_	Repairs and maintenance	12 503 47
	Supplies	9 418 36
	Miscellaneous	1 999 60
-	,	<u>7 365</u> 60
	Unallocated:	31 287 03
	Printing and publishing	
<i>_</i>	Supplies	769 92
	Clerical assistance	23 346 56
	Accounting fees	12 058 71
-	Audit fees	2 475 00
	Legal fees Payroll taxes	5 600 00
	Dues conventions and a c	18 603 59
_	Dues, conventions and conferences Miscellaneous	2 186 38 7 244 06
	osonuneogs	7 244 06 —8 715 45
	Law enforcement:	80 999 67
	Contracted services	
		62 355 42
	Fire protection:	
	Wages	
<u> </u>	Supplies	61 715 56
	Repairs and maintenance	1 400 88
		10 174 62
_		73 291 06

# GENERAL FUND EXPENDITURES BY DETAILED ACCOUNT Year ended December 31, 2004

_	Inspection: Building	
	Plumbing	24 678 50
	Electrical	3 965 00
_		651800
	Planning and zoning:	35 161 50
	Wages	
		13 453 75
	Highways and streets:	
	Street lighting	
	Street repairs and maintenance	19 033 96
		<u>17 645 60</u>
_	_	36 679 <u>56</u>
	Drains	
		2 443 <u>75</u>
-	Sanitation:	
	Contracted services	
	_	148 095 48
	Retirement plan	
		<u>24 373 27</u>
	Insurance	
		<u>34 773 81</u>
_	Capital outlay	
	<b>.</b>	<u>18 636 33</u>
	Debt service	•••
_	T	59 682 84
_	Total Expenditures	<b>***</b> * ****
		704_590_93

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - ALL AGENCY FUNDS Year ended December 31, 2004

-	CURRENT TAX COLLECTION	Balance 1/1/04 FUND	Additions	Deductions	Balance 12/31/04
	<u>Assets</u>				
-	Cash in bank Taxes receivable Total Assets <u>Liabilities</u>	462 880 15 1 097 118 01 1 559 998 16	2 762 734 14 2 751 612 19 5 514 346 33	2 927 724 04	676 785 57 920 999 19 1 597 784 76
<b>#</b>	Due to other funds Due to other units Total Liabilities  AGENCY FUND	669 532 54 890 465 62 1 559 998 16	784 567 78 1 802 047 54 2 586 615 32	814 643 81 1 734 184 91 2 548 828 72	639 456 51 958 328 25 1 597 784 76
-	Assets				
_	Cash in Bank <u>Liabilities</u>	5 09	<u>79 188 15</u>	<u>79 186 23</u>	7 01
-	Due to other funds Due to other units Total Liabilities	5 09 	74 061 97 5 126 18	74 060 05 5 126 18	7 01
	TOTALS - ALL AGENCY FUNDS  Assets	•	<u>79 188 15</u>	79 186 23	7 01
	Cash in bank Taxes receivable Total Assets	462 885 24 1 097 118 01 1 560 003 25	2 841 922 29 2 751 612 19 5 593 534 48	2 628 014 95 2 927 731 01 5 555 745 96	676 792 58 920 999 19
	<u>Liabilities</u> Due to other funds  Due to other units  Total Liabilities	669 537 63 890 465 62 1 560 003 25	858 629 75 1 807 173 72 2 665 803 47	888 703 86 1 739 311 09 2 628 014 95	1 597 791 77 639 463 52 958 328 25 1 597 791 77

# CAMPBELL, KUSTERER & CO., P.C.

#### CERTIFIED PUBLIC ACCOUNTANTS

MARK J. CAMPBELL, CPA KENNETH P. KUSTERER, CPA

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TEL (989) 894-1040 FAX (989) 894-5494

AUDIT COMMUNICATION AND REPORT OF COMMENTS AND RECOMMENDATIONS

February 25, 2005

To the Township Board Charter Township of Portsmouth Bay County, Michigan PRECEIVED
DEPT. OF TREASURY

MAR 1 4 2005

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LOCAL AUDIT & FINANCE DIV.

We have audited the financial statements of the Charter Township of Portsmouth for the year ended December 31, 2004. As required by auditing standards generally accepted in the United States, the independent auditor is required to make several communications to the governing body having oversight responsibility for the audit. The purpose of this communication is to provide you with additional information regarding the scope and results of our audit that may assist you with your oversight responsibilities of the financial reporting process for which management is responsible.

# AUDITOR'S RESPONSIBILITY UNDER AUDITING STANDARDS GENERALLY ACCEPTED IN THE UNITED STATES

We conducted our audit of the financial statements of the Charter Township of Portsmouth in accordance with auditing standards generally accepted in the United States. The following paragraph explains our responsibilities under those standards.

Management has the responsibility for adopting sound accounting policies, for maintaining an adequate and effective system of accounts, for the safeguarding of assets, and for devising an internal control structure that will, among other things, help assure the proper recording of transactions. The transactions that should be reflected in the accounts and in the financial statements are matters within the direct knowledge and control of management. Our knowledge of such transactions is limited to that acquired through our audit. Accordingly, the fairness of representations made through the financial statements is an implicit and integral part of management's accounts and records. However, our remain the responsibility of management.

The concept of materiality is inherent in the work of an independent auditor. An auditor places greater emphasis on those items that have, on a relative basis, more importance to the financial statements and greater possibilities of material error than those items of lesser importance or those in which the possibility of material error is remote.

For this purpose, materiality has been defined as "the magnitude of an omission or misstatement of accounting information that, in light of surrounding circumstances, makes it probable that the judgment of a reasonable person relying on the information would have been changed or influenced by the omission or misstatement."

An independent auditor's objective in an audit is to obtain sufficient competent evidential matter to provide a reasonable basis for forming an opinion on the financial statements. In doing so, the auditor must work within economic limits; the opinion, to be economically useful, must be formed within a reasonable length of time and at reasonable cost. That is why an auditor's work is based on selected tests rather than an attempt to verify all transactions. Since evidence is examined on a test basis only, an audit provides only reasonable assurance, rather than absolute assurance, that financial statements are free of material misstatement. Thus, there is a risk that audited in the phrase in the audit report, "in our opinion."

To the Township Board Charter Township of Portsmouth Bay County, Michigan

In the audit process, we gain an understanding of the internal control structure of an entity for the purpose of assisting in determining the nature, timing, and extent of audit testing. Our understanding is obtained by inquiry of management, testing transactions, and observation and review of documents and records. The amount of work done is not sufficient to provide a basis for an opinion on the adequacy of the internal control structure.

#### SIGNIFICANT ACCOUNTING POLICIES

The significant accounting policies are described in Note 1 to the financial statements.

#### **OTHER COMMUNICATIONS**

Auditing standards call for us to inform you of other significant issues such as, but not limited to, 1) Accounting estimates that are particularly sensitive because of their significance to the financial statements or because of the possibility that future events affecting them may differ markedly from management's current judgments; 2) Significant audit adjustments that may not have been detected except through the auditing procedures we performed; 3) Disagreements with management regarding the scope of the audit or application of accounting principles; 4) Consultation with other accountants; 5) Major issues discussed with management prior to retention; and 6) Difficulties encountered in performing the audit.

We have no significant issues, regarding these matters, to report to you at this time. Audit adjustments were minimal, and are available to review.

#### **GASB 34 IMPLEMENTATION**

The Governmental Accounting Standards Board issued a new reporting model for governmental units which was required to be implemented for the fiscal year ended December 31, 2004. The implementation of this pronouncement for the Charter Township of Portsmouth began with the year ended December 31, 2004. The daily operations and recording transactions did not change significantly, however, the Township is required to maintain additional records for the year end adjustments to the final presentation format.

# COMMENTS AND RECOMMENDATION REGARDING INTERNAL CONTROLS/ COMPLIANCE/ EFFICIENCY

Our procedures disclosed the following conditions that we would like to bring to your attention:

#### **SEGREGATION OF DUTIES**

A separation of duties between persons who authorize transactions and persons who have control over the related assets does not always exist.

The least desirable accounting system is one in which an employee is responsible for executing the transaction and then recording the transaction from its origin to its ultimate posting in the General Ledger. This increases the likelihood that intentional or unintentional errors will go undetected. In most cases, adequate segregation of duties substantially increases control over errors without duplication of effort.

We understand that due to the size of needed staff, a proper segregation of duties may be impractical and the "cost to benefit" relationship may not justify the addition of accounting staff to accomplish the desired segregation.

These conditions were considered in determining the nature, timing and extent of the audit tests to be applied in our audit of the Township's financial statements and this communication of these matters does not affect our report on the Township's financial statements, dated December 31. 2004.

To the Township Board Charter Township of Portsmouth Bay County, Michigan

#### **SUMMARY**

We welcome any questions you may have regarding the foregoing comments and we would be happy to discuss any of these or other questions that you might have at your convenience.

Sincerely,

Campbell, Husterer: Co. P.C.

CAMPBELL, KUSTERER & CO., P.C.

**Certified Public Accountants**